# S. 3042

To amend the Public Health Service Act to improve preparedness for and response to bioterrorism and other public health emergencies, and for other purposes.

#### IN THE SENATE OF THE UNITED STATES

May 25, 2006

Mr. Bayh (for himself and Mr. Smith) introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

## A BILL

To amend the Public Health Service Act to improve preparedness for and response to bioterrorism and other public health emergencies, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "All-Hazards Public
- 5 Health Emergency and Bioterrorism Preparedness and
- 6 Response Act".

## 1 TITLE I—ALL-HAZARDS PUBLIC

- 2 HEALTH EMERGENCY AND
- 3 **BIOTERRORISM PREPARED-**
- 4 NESS AND RESPONSE
- 5 SEC. 101. NATIONAL NEEDS TO COMBAT THREATS TO PUB-
- 6 LIC HEALTH.
- 7 Section 319A(d) of the Public Health Service Act (42
- 8 U.S.C. 247d–1(d)) is amended to read as follows:
- 9 "(d) AUTHORIZATION OF APPROPRIATIONS.—There
- 10 are authorized to be appropriated to carry out this section
- 11 \$5,000,000 for fiscal year 2007 and such sums as may
- 12 be necessary for each subsequent fiscal year.".
- 13 SEC. 102. ASSESSMENT OF PUBLIC HEALTH NEEDS.
- 14 Section 319B of the Public Health Service Act (42
- 15 U.S.C. 247d–2) is amended—
- 16 (1) in subsection (a), by inserting after the first
- sentence the following: "Such evaluation shall also
- include an assessment, using the assessment guide-
- lines described under subsection (d), of each of the
- specific critical public health threats likely to occur
- in the State, or consortium of 2 or more States or
- 22 political subdivision of States performing the evalua-
- 23 tion, including threats resulting from natural disas-
- ters, outbreaks of disease, or a terrorist attack in-
- volving a biological, chemical, or nuclear agent, or

1	catastrophic accident, and the capacity of such
2	State, and localities within the State, or consortium
3	of 2 or more States or political subdivisions of
4	States, to respond to each such threat.";
5	(2) by striking subsection (e);
6	(3) by redesignating subsection (d) as sub-
7	section (e);
8	(4) by inserting after subsection (c) the fol-
9	lowing:
10	"(d) Assessment Guidelines.—
11	"(1) In general.—Not later than 180 days
12	after the date of enactment of the All-Hazards Pub-
13	lic Health Emergency and Bioterrorism Prepared-
14	ness and Response Act the Secretary shall establish
15	guidelines for each recipient of a grant under sub-
16	section (a) to use to conduct the assessment re-
17	quired under such subsection. The Secretary shall
18	ensure that such guidelines—
19	"(A) enable such recipient to—
20	"(i) assess the preparedness of such
21	recipient, and all local jurisdictions within
22	the boundaries of such recipient, as well as
23	businesses, individuals, healthcare pro-
24	viders, and community organizations to re-
25	spond to the threats described under sub-

1	section (a), consistent with the National
2	Response Plan prepared under section
3	502(6) of the Homeland Security Act of
4	2002; and
5	"(ii) evaluate the progress and per-
6	formance under a grant awarded under
7	this section and section 319C-1 with re-
8	spect to such preparedness;
9	"(B) are based on specific, reasonable pre-
10	paredness goals that may be objectively meas-
11	ured;
12	"(C) define the responsibilities of the pub-
13	lic health entities involved in preparedness and
14	specifically describe the activities that are the
15	responsibility of the Federal Government, the
16	State and local public health authorities,
17	healthcare providers, and other organizations,
18	respectively, consistent with the National Re-
19	sponse Plan prepared under section 502(6) of
20	the Homeland Security Act of 2002;
21	"(D) to the extent practicable and applica-
22	ble, are harmonized with the standards of the
23	Health Resources and Services Administration
24	and the Joint Commission on Accreditation of
25	Healthcare Organizations; and

1	"(E) clearly describe a priority system with
2	respect to preparedness activities.
3	"(2) Annual review and update.—
4	"(A) Review.—The Secretary shall review
5	the guidelines described under paragraph (1) on
6	an annual basis.
7	"(B) UPDATE.—Based on the review con-
8	ducted under subparagraph (A), the Secretary
9	may update the guidelines described under
10	paragraph (1) as the Secretary determines nec-
11	essary.
12	"(3) Consultation.—In developing and revis-
13	ing the guidelines under this subsection, the Sec-
14	retary shall consult with State, local, and community
15	public health organizations and expert individuals.";
16	and
17	(5) by inserting after subsection (e), as so re-
18	designated, the following:
19	"(f) AUTHORIZATION OF APPROPRIATIONS.—There
20	are authorized to be appropriated to carry out this section
21	\$75,000,000 for fiscal year 2007 and such sums as may
22	be necessary for each subsequent fiscal year.".

1	SEC. 103. GRANTS TO IMPROVE STATE, LOCAL, AND HOS-
2	PITAL ALL-HAZARDS PUBLIC HEALTH EMER-
3	GENCY AND BIOTERRORISM PREPAREDNESS
4	AND RESPONSE.
5	(a) Additional Requirements.—Section 319C-
6	1(b) of the Public Health Service Act (42 U.S.C. 247d–
7	3a(b)) is amended by adding at the end the following:
8	"(3) Other requirements.—
9	"(A) APPLICATION CONTENT.—An applica-
10	tion under paragraph (1) shall include a letter
11	from the Governor or chief elected official of
12	the eligible entity involved that includes—
13	"(i) a description of the amount of
14	any funds of the eligible entity involved
15	(without regard to any Federal funds allo-
16	cated to the eligible entity) allocated to
17	carry out the activities described under the
18	award under this section;
19	"(ii) includes assurance by the Gov-
20	ernor or chief elected official of the eligible
21	entity involved that the eligible entity will
22	conduct periodic simulation exercises to
23	test State and local public health emer-
24	gency preparedness and, as appropriate,
25	will test existing emergency systems and
26	capacity in conjunction with response to

1	ongoing public health challenges, such as
2	seasonal influenza; and
3	"(iii) demonstrates understanding by
4	the eligible entity involved of the perform-
5	ance standards that will be used to evalu-
6	ate the use of the grant funds by such eli-
7	gible entity under this section.
8	"(B) Report on use of funding.—Not
9	later than 60 days after the last day of each
10	grant year in which an eligible entity described
11	in subsection (b)(1)(A) has received amounts
12	under an award under this section, such eligible
13	entity shall submit to the Secretary a report
14	that includes—
15	"(i) a detailed description of the use
16	of the funds made available under such
17	award, including the amounts made avail-
18	able directly for expenditure by local juris-
19	dictions through a grant, contract, or other
20	arrangement;
21	"(ii)(I) progress on the efforts to meet
22	the performance standards described in the
23	application under paragraph (1) and the
24	assessment guidelines under section
25	319B(d);

1	"(II) an explanation of any failures to
2	meet such performance standards or guide-
3	lines; and
4	"(III) the current capacity of the enti-
5	ty to meet such performance standards
6	and guidelines;
7	"(iii) the findings of any simulation
8	exercises conducted by the entity, or local
9	jurisdiction within the boundaries of such
10	entity, to test emergency preparedness,
11	and the remediation steps taken or
12	planned in response to such findings; and
13	"(iv) a detailed description of the
14	State budget expenditures of the entity on
15	public health emergency preparedness for
16	the fiscal year that is the subject of the re-
17	port.".
18	(b) Accountability for Eligible Entities.—
19	Section 319C-1 of the Public Health Service Act (42
20	U.S.C. 247d–3a) is amended—
21	(1) by striking subsection (c) and inserting the
22	following:
23	"(c) All-Hazards Public Health Emergency
24	AND BIOTERRORISM PREPAREDNESS AND RESPONSE
25	Plan.—

1	"(1) In general.—Not later than 60 days
2	after notification of receipt of an award under sub-
3	section (a), an eligible entity described in subsection
4	(b)(1)(A) shall prepare and submit to the Secretary
5	an All-Hazards Public Health Emergency and Bio-
6	terrorism Preparedness and Response Plan.
7	"(2) Content of Plan.—Recognizing the as-
8	sessment of public health needs and threats con-
9	ducted under section 319B, an All-Hazards Public
10	Health Emergency and Bioterrorism Preparedness
11	and Response Plan submitted to the Secretary under
12	paragraph (1) shall—
13	"(A) include an assessment of basic pre-
14	paredness for the threats described in section
15	319B(a), using the assessment guidelines estab-
16	lished under section 319B(d);
17	"(B) describe the performance standards
18	under subsection (i), which shall be used to
19	measure the performance of the eligible entity
20	described in subsection $(b)(1)(A)$ ;
21	"(C) include a description of activities to
22	be carried out by the eligible entity to address
23	the needs and threats identified in such assess-

ment (or an equivalent assessment);

1	"(D) include a description of any simula-
2	tion exercises planned by the entity to test
3	emergency preparedness;
4	"(E) include a description of the means by
5	which the entity will provide support to, and co-
6	ordinate with, local jurisdictions in planning
7	and in conducting simulation exercises to test
8	emergency preparedness, performance assess-
9	ments, and other preparedness activities; and
10	"(F) include evidence that a majority of
11	local jurisdictions with a majority of the popu-
12	lation of the entity concur with the entity's
13	plan.
14	"(3) Approval of Plan Prior to receipt of
15	FUNDS.—
16	"(A) IN GENERAL.—The Secretary shall
17	dispense only 50 percent of the amount of ar
18	award under this section for an eligible entity
19	described in subsection (b)(1)(A) unless the
20	Secretary has approved the All-Hazards Public
21	Health Emergency and Bioterrorism Prepared
22	ness and Response Plan submitted under para-
23	graph (1) by such entity.
24	"(B) Modification.—The Secretary may
25	require such entity to modify the All-Hazards

1	Public Health Emergency and Bioterrorism
2	Preparedness and Response Plan of such eligi-
3	ble entity prior to dispensing any amount of an
4	award not dispensed under subparagraph (A).
5	"(C) APPROVAL OF PLAN.—The Secretary
6	shall ensure that the total amount of an award
7	under this section is dispensed not later than
8	60 days after the date of approval by the Sec-
9	retary of such All-Hazards Public Health
10	Emergency and Bioterrorism Preparedness and
11	Response Plan.";
12	(2) in subsection (e)(1)(A), by striking clause
13	(i) and inserting the following:
14	"(i) Bioterrorism, acute outbreaks of
15	infectious diseases, or other threats identi-
16	fied in an assessment of public health
17	needs pursuant to section 319B(a).";
18	(3) by redesignating subsections (i) and (j) as
19	subsections (l) and (m), respectively; and
20	(4) by inserting after subsection (h) the fol-
21	lowing:
22	"(i) Performance Standards.—
23	"(1) In general.—
24	"(A) ESTABLISHMENT.—Not later than
25	180 days after the date of enactment of the All-

1	Hazards Public Health Emergency and Bioter-
2	rorism Preparedness and Response Act, the
3	Secretary shall establish measurable perform-
4	ance standards with respect to basic prepared-
5	ness for the public health threats described
6	under section 319B(a).
7	"(B) Annual Review.—The Secretary
8	shall review such performance standards on an
9	annual basis, and revise such standards as nec-
10	essary.
11	"(2) Content.—The Secretary shall ensure
12	that such performance standards—
13	"(A) provide guidance to each eligible enti-
14	ty described in subsection (b)(1)(A) in evalu-
15	ating the performance of such entity under a
16	grant under this section;
17	"(B) include standards related to—
18	"(i) improving laboratory capacity;
19	"(ii) measuring the capacity of States
20	and localities to distribute and administer
21	medical resources from the Strategic Na-
22	tional Stockpile during a public health
23	emergency;
24	"(iii) measuring the adequacy of State
25	and local plans to address the needs of

1	special needs populations (including low-in-
2	come individuals and families, disabled in-
3	dividuals, the homeless, individuals who do
4	not speak English, and the elderly) during
5	a public health emergency;
6	"(iv) measuring public health surge
7	capacity including planning to assure the
8	ability of the health care system to rapidly
9	expand beyond normal services to meet the
10	increased demand for qualified personnel,
11	medical care, and public health services,
12	which would include the ability to obtain
13	additional resources as needed;
14	"(v) improving emergency risk com-
15	munication plans, health information dis-
16	semination, and public participation and
17	understanding;
18	"(vi) improving public health work-
19	force training and recruitment;
20	"(vii) integrating public health pre-
21	paredness with State and local emergency
22	management plans;
23	"(viii) assuring coherent command
24	and control authority at the State and
25	local levels for emergency response; and

1	"(ix) any other issue as determined
2	appropriate by the Secretary;
3	"(C) are based on specific, reasonable pre-
4	paredness goals that may be objectively meas-
5	$\operatorname{ured};$
6	"(D) define the responsibilities of the pub-
7	lic health entities involved in preparedness and
8	specifically describe the activities that are the
9	responsibility of the Federal Government, the
10	State or local public health authority,
11	healthcare providers, and other organizations,
12	respectively, consistent with the National Re-
13	sponse Plan prepared under section 502(6) of
14	the Homeland Security Act of 2002;
15	"(E) to the extent practicable and applica-
16	ble, are harmonized with the standards of the
17	Health Resources and Services Administration
18	and the Joint Commission on Accreditation of
19	Healthcare Organizations; and
20	"(F) clearly describe a priority system with
21	respect to preparedness activities.
22	"(3) Consultation.—In developing and revis-
23	ing the performance standards under this sub-
24	section, the Secretary shall consult with State, local,

1	and community public health organizations and ex-
2	pert individuals.
3	"(j) Biennial Evaluation; Report.—
4	"(1) In general.—Not later than September
5	30, 2008, and on a biennial basis thereafter, the
6	Secretary—
7	"(A) shall conduct an evaluation of each
8	eligible entity described in subsection (b)(1)(A)
9	with respect to—
10	"(i) preparedness for the threats de-
11	scribed under section 319B(a); and
12	"(ii) the progress and performance of
13	such eligible entity under a grant awarded
14	under this section;
15	"(B) shall include in such evaluation an
16	assessment of the extent to which the eligible
17	entity meets each performance standard estab-
18	lished pursuant to subsection (i); and
19	"(C) may contract with an entity to con-
20	duct such evaluation.
21	"(2) Report.—On a biennial basis, the Sec-
22	retary shall publish by October 1, a report that de-
23	scribes the outcome of each evaluation conducted
24	under paragraph (1).

1 "(3) Dissemination to the public.—The 2 Secretary shall make available to the public the re-3 port described under paragraph (2) to the extent 4 that such availability does not threaten national se-5 curity, as determined by the Secretary. 6 "(k) Working Group.— "(1) IN GENERAL.—The Secretary shall con-7 8 vene a working group that shall develop successful 9 means for the eligible entity described in subsection 10 (b)(1)(A) to disseminate information regarding best 11 practices of preparing for the threats described 12 under section 319B(a) using the funding awarded 13 under a grant under this section. 14 "(2) Consultation.—In convening the work-15 ing group under paragraph (1), the Secretary may 16 consult with national and local public health organi-17 zations, healthcare providers, and other stakeholders 18 that have expertise in preparedness for bioterrorism 19 and other public health emergencies.". 20 (c) Funding.—Section 319C-1(m) of the Public 21 Health Service Act (42 U.S.C. 247d–3a(j)), as redesig-22 nated by subsection (b), is amended— 23 (1) in paragraph (1), by striking subparagraph 24 (A) and (B) and inserting the following: "(A) FISCAL YEAR 2007.— 25

1	"(i) Authorizations.—For the pur-
2	pose of carrying out this section, there is
3	authorized to be appropriated
4	\$1,700,000,000 for fiscal year 2007, of
5	which—
6	"(I) \$950,000,000 is authorized
7	to be appropriated for awards pursu-
8	ant to paragraph (3) (subject to the
9	authority of the Secretary to make
10	awards pursuant to paragraphs (4)
11	and $(5)$ ; and
12	"(II) \$750,000,000 is authorized
13	to be appropriated—
14	"(aa) for awards under sub-
15	section (a) to States, notwith-
16	standing the eligibility conditions
17	under subsection (b), for the pur-
18	pose of enhancing the prepared-
19	ness of hospitals (including chil-
20	dren's hospitals), clinics, health
21	centers, and primary care facili-
22	ties for bioterrorism and other
23	public health emergencies; and
24	"(bb) for Federal, State,
25	and local planning and adminis-

1	trative activities related to such
2	purpose.
3	"(ii) Contingent additional au-
4	THORIZATION.—If a significant change in
5	circumstances warrants an increase in the
6	amount authorized to be appropriated
7	under clause (i) for fiscal year 2007, there
8	are authorized to be appropriated such
9	sums as may be necessary for such year
10	for carrying out this section, in addition to
11	the amount authorized in clause (i).
12	"(B) FISCAL YEAR 2008.—For the purpose
13	of carrying out this section, there are author-
14	ized to be appropriated \$1,800,000,000 for fis-
15	cal year 2008, of which—
16	"(i) \$950,000,000 is authorized for
17	awards described under subparagraph
18	(A)(i)(I); and
19	"(ii) \$850,000,000 is authorized to be
20	appropriated for awards and activities de-
21	scribed under subparagraph (A)(i)(II).
22	"(C) FISCAL YEAR 2009.—For the purpose
23	of carrying out this section, there are author-
24	ized to be appropriated \$1,800,000,000 of
25	which—

1	"(i) \$950,000,000 is authorized for
2	awards described under subparagraph
3	(A)(i)(I); and
4	"(ii) \$850,000,000 is authorized for
5	awards described under subparagraph
6	(A)(i)(II).
7	"(D) OTHER FISCAL YEARS.—For the pur-
8	pose of carrying out this section, there are au-
9	thorized to be appropriated such sums as may
10	be necessary for fiscal year 2010 and each fis-
11	cal year thereafter.";
12	(2) in paragraphs (3), (4), (5), and (6), by—
13	(A) striking "2003" each place it appears
14	and inserting "2007"; and
15	(B) striking "2002" each place it appears
16	and inserting "2006"; and
17	(3) by adding at the end the following:
18	"(7) Other funding requirements.—
19	"(A) WITHHOLDING OF FUNDS.—
20	"(i) In General.—Beginning in fis-
21	cal year 2008, and each fiscal year there-
22	after, the Secretary may withhold distribu-
23	tions of funding under an award under this
24	section if the Secretary determines—

1	"(I) that the eligible entity has
2	not sufficiently met the guidelines
3	under section 319B(d) and perform-
4	ance standards described in the appli-
5	cation under subsection (b)(3) in-
6	volved for the previous fiscal year and
7	has not demonstrated that efforts to
8	meet such guidelines and performance
9	standards are in place;
10	"(II) that such eligible entity has
11	expended such funding for the pre-
12	vious fiscal year on activities incon-
13	sistent with the applicable All-Haz-
14	ards Public Health Emergency and
15	Bioterrorism Preparedness and Re-
16	sponse Plan.
17	"(ii) Exception.—For purposes of
18	applying clause (i), the Secretary may
19	grant a waiver with respect to the des-
20	ignated activities described in clause
21	(i)(II).
22	"(B) MAXIMUM CARRYOVER AMOUNT.—
23	"(i) In general.—For each fiscal
24	year, the Secretary shall determine the
25	maximum percentage amount of an award

1	under this section that an eligible entity
2	may carryover to the succeeding fiscal
3	year.
4	"(ii) Amount exceeded.—For each
5	fiscal year, if the percentage amount of an
6	award under this section unexpended by an
7	eligible entity exceeds the maximum per-
8	centage permitted by the Secretary under
9	clause (i), the eligible entity shall return to
10	the Secretary the portion of the unex-
11	pended amount that exceeds the maximum
12	amount permitted to be carried over by the
13	Secretary.
14	"(iii) Action by Secretary.—The
15	Secretary shall redistribute any amount re-
16	turned to the Secretary under clause (ii) to
17	other eligible entities that demonstrate
18	need and capacity to expend such funds
19	appropriately within the next fiscal year,
20	as determined by the Secretary.
21	"(iv) Waiver.—An eligible entity may
22	apply to the Secretary for a waiver of the
23	maximum percentage amount under clause
24	(i). Such an application for a waiver shall

include an explanation why such require-

1	ment should not apply to the eligible entity
2	and the steps taken by such eligible entity
3	to ensure that all funds under an award
4	under this section will be expended appro-
5	priately.".
6	(d) Conforming Amendments.—Section 319C-1
7	of the Public Health Service Act (42 U.S.C. 247d–3a) is
8	amended—
9	(1) in subsection (b)(1)(A)(iii)—
10	(A) in subclause (III), by striking the
11	semicolon and inserting "; and";
12	(B) in subclause (IV), by striking "; and"
13	and inserting "; or"; and
14	(C) by striking subclause (V); and
15	(2) by striking "Bioterrorism and Other Public
16	Health Emergency Preparedness and Response
17	Plan" each place it appears and inserting "All-Haz-
18	ards Public Health Emergency and Bioterrorism
19	Preparedness and Response Plan''.
20	SEC. 104. STUDY OF THE PUBLIC HEALTH EMERGENCY
21	WORKFORCE.
22	(a) In General.—
23	(1) Study.—The Secretary of Health and
24	Human Services shall conduct a study that analyzes
25	the size and scope of the healthcare and public

- health workforces necessary to respond to a range of
  common public health issues and public health emergencies.
- (2) Report to congress.—Not later than
  270 days after the date of enactment of this Act, the
  Secretary of Health and Human Services shall submit to Congress a report that describes the outcomes
  of the study conducted pursuant to paragraph (1),
  including any recommendations for legislation.
- 10 (b) AUTHORIZATION OF APPROPRIATIONS.—There 11 are authorized to be appropriated \$1,000,000 to carry out 12 this section.
- 13 SEC. 105. ASSISTANT SECRETARY FOR PUBLIC HEALTH.
- 14 (a) IN GENERAL.—
- 15 (1) Public Health Service.—Title II of the
- Public Health Service Act (42 U.S.C. 202 et seq.)
- is amended by striking section 201 and inserting the
- 18 following:
- 19 "ASSISTANT SECRETARY FOR PUBLIC HEALTH; PUBLIC
- 20 HEALTH SERVICE
- 21 "Sec. 201. There is established within the Depart-
- 22 ment of Health and Human Services the Office of the As-
- 23 sistant Secretary for Public Health. The Public Health
- 24 Service in such Department shall be administered by the
- 25 Assistant Secretary for Public Health under the super-
- 26 vision and direction of the Secretary.".

1	(2) BIOTERRORISM AND OTHER PUBLIC
2	HEALTH EMERGENCY PREPAREDNESS.—Section
3	2811(a) of the Public Health Service Act (42 U.S.C.
4	300hh-11(a)) is amended—
5	(A) by amending the subsection heading to
6	read as follows: "Assistant Secretary for
7	Public Health";
8	(B) by amending paragraph (1) to read as
9	follows:
10	"(1) In general.—The provisions of this title
11	and all other public health preparedness functions of
12	the Department of Health and Human Services shall
13	be administered by the Assistant Secretary for Pub-
14	lic Health under the supervision and direction of the
15	Secretary."; and
16	(C) in paragraph (2), by striking "Assist-
17	ant Secretary for Public Health Emergency
18	Preparedness" and inserting "Assistant Sec-
19	retary for Public Health".
20	(b) Conforming Amendments.—The Public
21	Health Service Act (42 U.S.C. 201 et seq.) is amended
22	by—
23	(1) striking "Assistant Secretary for Health"
24	each place it appears and inserting "Assistant Sec-
25	retary for Public Health'': and

1 (2) striking "Assistant Secretary for Public 2 Health Emergency Preparedness" each place it ap-3 pears and inserting "Assistant Secretary for Public 4 Health".

#### (c) Transfer of Functions; References.—

- (1) Transfer of functions.—There shall be transferred to the Office of the Assistant Secretary for Public Health established under section 201 of the Public Health Service Act (as amended by subsection (a)) the functions, personnel, assets, and obligations of the Assistant Secretary for Health and the Assistant Secretary for Public Health Emergency Preparedness under the Public Health Service Act (42 U.S.C. 202 et seq.) as in effect on the day before the date of enactment of this Act.
- (2) References.—Any reference in any Federal law, Executive order, rule, regulation, or delegation of authority, or any document of or pertaining to the Assistant Secretary for Health or the Assistant Secretary for Public Health Emergency Preparedness under the Public Health Service Act (42 U.S.C. 202 et seq.) as in effect the day before the date of enactment of this Act, shall be deemed to be a reference to the Assistant Secretary for Public

1	Health under section 201 of the Public Health Serv-
2	ice Act (as amended by subsection (a)).
3	SEC. 106. REQUIREMENT OF PUBLIC HEALTH EMERGENCY
4	CONTINGENCY PLANS.
5	Subtitle B of title XXVIII of the Public Health Serv-
6	ice Act (42 U.S.C. 300hh–11 et seq.) is amended by add-
7	ing at the end the following:
8	"SEC. 2812. BIOTERRORISM AND OTHER PUBLIC HEALTH
9	EMERGENCY CONTINGENCY PLANS.
10	"Notwithstanding any other provision of this Act, be-
11	ginning with fiscal year 2008, any entity that receives a
12	grant under this Act to provide health-related services, or
13	any other entity as the Secretary determines appropriate,
14	shall, as a condition of receiving such a grant, provide as-
15	surance to the Secretary that such entity has a plan for
16	operational continuity in the event of bioterrorism or other
17	public health emergency.".
18	SEC. 107. BIOTERRORISM AND PUBLIC HEALTH RESPONSE
19	EMERGENCY FUND.
20	Subtitle B of title XXVIII of the Public Health Serv-

- 21 ice Act (42 U.S.C. 300hh-11 et seq.), as amended by sec-
- 22 tion 7, is further amended by adding at the end the fol-
- 23 lowing:

1	"SEC. 2813. BIOTERRORISM AND PUBLIC HEALTH RE-
2	SPONSE EMERGENCY FUND.
3	"(a) IN GENERAL.—There is established a fund to
4	provide short-term assistance to hospitals, federally quali-
5	fied health centers, rural health clinics, public health lab-
6	oratories, and other healthcare providers and other mem-
7	bers of the public health workforce, as determined appro-
8	priate by the Secretary, in the event of bioterrorism or
9	other public health emergency.
10	"(b) Authorization of Appropriations.—There
11	are authorized to be appropriated such sums as may be
12	necessary to carry out this section for fiscal year 2007
13	and each subsequent fiscal year.".
14	SEC. 108. AUTHORITY TO WAIVE STATE SHARE REQUIRE-
15	MENTS AND TO ALLOW PRESUMPTIVE ELIGI-
16	BILITY FOR ANY CATEGORY OF ELIGIBLE IN-
17	DIVIDUALS UNDER MEDICAID AND SCHIP
18	DURING STATE EMERGENCIES.
19	Section 1135(b) of the Social Security Act (42 U.S.C.
20	1320b–5(b)) is amended—
21	(1) in paragraph (6), by striking "and" at the
22	end;
23	(2) in paragraph (7)(C)(ii), by striking the pe-
24	riod at the end and inserting a semicolon; and
25	(3) by inserting after paragraph (7)(C)(ii), the
26	following new paragraphs:

1	"(8) the Federal matching rate being below 100
2	percent under title XIX or XXI for healthcare items
3	and services furnished by a healthcare provider and
4	administrative costs related to the furnishing of such
5	items and services; and
6	"(9) providing for a period of presumptive eligi-
7	bility under title XIX or XXI for any category of in-
8	dividuals eligible for medical assistance or child
9	health assistance under such title (including under
10	waiver authority).".
11	TITLE II—PUBLIC HEALTH PRE-
12	PAREDNESS WORKFORCE DE-
13	VELOPMENT
14	SEC. 201. PUBLIC HEALTH WORKFORCE SCHOLARSHIP AND
15	LOAN REPAYMENT PROGRAM.
16	Part E of title VII of the Public Health Service Act
17	(42 U.S.C. 294n et seq.) is amended by adding at the end
18	the following:
19	"Subpart 3—Public Health Workforce Scholarship
20	and Loan Repayment Program
21	"SEC. 780. PUBLIC HEALTH WORKFORCE SCHOLARSHIP
22	PROGRAM.
23	"(a) Establishment.—The Secretary shall estab-
24	lish the Public Health Workforce Scholarship Program
25	(referred to in this section as the 'Program') to assure

1	an adequate supply of public health professionals to elimi-
2	nate critical public health preparedness workforce short-
3	ages in Federal, State, local, and tribal public health agen-
4	cies.
5	"(b) Eligibility.—To be eligible to participate in
6	the Program, an individual shall—
7	"(1) be accepted for enrollment, or be enrolled,
8	as a full-time student—
9	"(A) in an accredited (as determined by
10	the Secretary) educational institution in a State
11	or territory; and
12	"(B) in a course of study or program, of-
13	fered by such institution and approved by the
14	Secretary, leading to a health professions de-
15	gree (graduate, undergraduate, or associate) or
16	certificate, which may include laboratory
17	sciences, epidemiology, environmental health,
18	health communications, health education and
19	behavioral sciences, information sciences, or
20	public administration;
21	"(2) be a United States citizen;
22	"(3) submit an application to the Secretary to
23	participate in the Program; and
24	"(4) sign and submit to the Secretary, at the
25	time of the submittal of such application, a written

1 contract (described in subsection (d)) to serve, upon 2 the completion of the course of study or program in-3 volved, for the applicable period of obligated service 4 in the full-time employment of a Federal, State, 5 local, or tribal public health agency. 6 "(c) Dissemination of Information.— 7 "(1) APPLICATION AND CONTRACT FORMS.— 8 The Secretary shall disseminate application forms

and contract forms to individuals desiring to participate in the Program. The Secretary shall include with such forms—

"(A) a fair summary of the rights and liabilities of an individual whose application is approved (and whose contract is accepted) by the Secretary, including in the summary a clear explanation of the damages to which the United States is entitled to recover in the case of the individual's breach of the contract; and

- "(B) information relating to the service obligation and such other information as may be necessary for the individual to understand the individual's prospective participation in the Program.
- 24 "(2) Information for schools.—The Sec-25 retary shall distribute to health professions schools

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and other appropriate accredited academic institutions and relevant Federal, State, local, and tribal
public health agencies, materials providing information on the Program and shall encourage such
schools, institutions, and agencies to disseminate
such materials to potentially eligible students.

- "(3) Understandability and timing.—The application form, contract form, and all other information furnished by the Secretary under this section shall—
- 11 "(A) be written in a manner calculated to 12 be understood by the average individual apply-13 ing to participate in the Program; and
- "(B) be made available by the Secretary on
  a date sufficiently early to ensure that such individuals have adequate time to carefully review
  and evaluate such forms and information.
- 18 "(d) Contract.—The written contract (referred to 19 in this section) between the Secretary and an individual 20 shall contain—
- "(1) an agreement on the part of the Secretary that the Secretary will provide the individual with a scholarship for a period of years (not to exceed 4 academic years) during which the individual shall pursue an approved course of study or program to

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1	prepare the individual to serve in the public health
2	workforce;
3	"(2) an agreement on the part of the individual
4	that the individual will—
5	"(A) maintain full-time enrollment in the
6	approved course of study or program described
7	in subsection $(b)(1)$ until the individual com-
8	pletes that course of study or program;
9	"(B) while enrolled in the course of study
10	or program, maintain an acceptable level of aca-
11	demic standing (as determined under regula-
12	tions of the Secretary by the educational insti-
13	tution offering such course of study or pro-
14	gram); and
15	"(C) immediately upon graduation, serve
16	in the full-time employment of a Federal, State,
17	local, or tribal public health agency in a posi-
18	tion related to the course of study or program
19	for which the contract was awarded for a period
20	of time (referred to in this section as the 'pe-
21	riod of obligated service') equal to the greater
22	of—
23	"(i) 1 year for each academic year for
24	which the individual was provided a schol-
25	arship under the Program; or

1	"(ii) 2 years;
2	"(3) an agreement by both parties as to the na-
3	ture and extent of the scholarship assistance, which
4	may include—
5	"(A) payment of the tuition expenses of
6	the individual;
7	"(B) payment of all other reasonable edu-
8	cational expenses of the individual including
9	fees, books, equipment and laboratory expenses
10	and
11	"(C) payment of a stipend of not more
12	than \$1,200 per month for each month of the
13	academic year involved (indexed to account for
14	increases in the Consumer Price Index); and
15	"(4) a provision that any financial obligation of
16	the United States arising out of a contract entered
17	into under this section and any obligation of the in-
18	dividual which is conditioned thereon, is contingent
19	upon funds being appropriated for scholarships
20	under this section;
21	"(5) a statement of the damages to which the
22	United States is entitled for the individual's breach
23	of the contract; and

- 1 "(6) such other statements of the rights and li-2 abilities of the Secretary and of the individual, not 3 inconsistent with the provisions of this section. 4 "(e) Postponing Obligated Service.—With re-5 spect to an individual receiving a degree or certificate from
- 7 medicine, dentistry, veterinary medicine, optometry, po-

a school of medicine, public health, nursing, osteopathic

- 8 diatry, pharmacy, psychology, or social work under a
- 9 scholarship under the Program, the date of the initiation
- 10 of the period of obligated service may be postponed, upon
- 11 the submission by the individual of a petition for such
- 12 postponement and approval by the Secretary, to the date
- 13 on which the individual completes an approved internship,
- 14 residency, or other relevant public health preparedness ad-
- 15 vanced training program.

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- 16 "(f) Administrative Provisions.—
- "(1) Contracts with institutions.—The
  Secretary may contract with an educational institution in which a participant in the Program is enrolled, for the payment to the educational institution
  of the amounts of tuition and other reasonable edu-
- 23 "(2) EMPLOYMENT CEILINGS.—Notwith-24 standing any other provision of law, individuals who 25 have entered into written contracts with the Sec-

cational expenses described in subsection (d)(3).

- 1 retary under this section, while undergoing academic
- 2 training, shall not be counted against any employ-
- ment ceiling affecting the Department or any other
- 4 Federal agency.
- 5 "(g) Breach of Contract.—An individual who
- 6 fails to comply with the contract entered into under sub-
- 7 section (d) shall be subject to the same financial penalties
- 8 as provided for under section 338E for breaches of schol-
- 9 arship contracts under sections 338A.
- 10 "SEC. 781. PUBLIC HEALTH WORKFORCE LOAN REPAYMENT
- 11 **PROGRAM.**
- 12 "(a) Establishment.—The Secretary shall estab-
- 13 lish the Public Health Workforce Loan Repayment Pro-
- 14 gram (referred to in this section as the 'Program') to as-
- 15 sure an adequate supply of public health professionals to
- 16 eliminate critical public health preparedness workforce
- 17 shortages in Federal, State, local, and tribal public health
- 18 agencies.
- 19 "(b) Eligibility.—To be eligible to participate in
- 20 the Program, an individual shall—
- 21 "(1)(A) be accepted for enrollment, or be en-
- rolled, as a full-time or part-time student in an ac-
- credited academic educational institution in a State
- or territory in the final year of a course of study or
- program offered by that institution leading to a

health professions degree or certificate, which may include a degree (graduate, undergraduate, or associate) or certificate relating to laboratory sciences, epidemiology, environmental health, health communications, health education and behavioral sciences, information sciences, or public administration; or

"(B) have graduated, within 10 years, from an accredited educational institution in a State or territory and received a health professions degree (graduate, undergraduate, or associate) or certificate, which may include a degree (graduate, undergraduate, or associate) or certificate relating to laboratory sciences, epidemiology, environmental health, health communications, health education and behavioral sciences, information sciences, or public administration;

"(2)(A) in the case of an individual described in paragraph (1)(A), have accepted employment with a Federal, State, local, or tribal public health agency, as recognized by the Secretary, to commence upon graduation; or

"(B) in the case of an individual described in paragraph (1)(B), be employed by, or have accepted employment with, a Federal, State, local, or tribal public health agency, as recognized by the Secretary;

1	"(3) be a United States citizen;
2	"(4) submit an application to the Secretary to
3	participate in the Program; and
4	"(5) sign and submit to the Secretary, at the
5	time of the submittal of such application, a written
6	contract (described in subsection (d)) to serve for
7	the applicable period of obligated service in the full-
8	time employment of a Federal, State, local, or tribal
9	public health agency.
10	"(c) Dissemination of Information.—
11	"(1) APPLICATION AND CONTRACT FORMS.—
12	The Secretary shall disseminate application forms
13	and contract forms to individuals desiring to partici-
14	pate in the Program. The Secretary shall include
15	with such forms—
16	"(A) a fair summary of the rights and li-
17	abilities of an individual whose application is
18	approved (and whose contract is accepted) by
19	the Secretary, including in the summary a clear
20	explanation of the damages to which the United
21	States is entitled to recover in the case of the
22	individual's breach of the contract; and
23	"(B) information relating to the service ob-
24	ligation and such other information as may be
25	necessary for the individual to understand the

1	individual's prospective participation in the Pro-
2	gram.
3	"(2) Information for schools.—The Sec-

- retary shall distribute to health professions schools and other appropriate accredited academic institutions and relevant Federal, State, local, and tribal public health agencies, materials providing information on the Program and shall encourage such schools, institutions, and agencies to disseminate such materials to potentially eligible students.
- "(3) Understandability and timing.—The application form, contract form, and all other information furnished by the Secretary under this section shall—
  - "(A) be written in a manner calculated to be understood by the average individual applying to participate in the Program; and
- "(B) be made available by the Secretary on a date sufficiently early to ensure that such individuals have adequate time to carefully review and evaluate such forms and information.
- 22 "(d) Contract.—The written contract (referred to 23 in this section) between the Secretary and an individual 24 shall contain—

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"(1) an agreement on the part of the Secretary that the Secretary will repay on behalf of the individual loans incurred by the individual in the pursuit of the relevant public health preparedness workforce educational degree or certificate in accordance with the terms of the contract;

"(2) an agreement on the part of the individual that the individual will serve, immediately upon graduation in the case of an individual described in subsection (b)(1)(A) service, or in the case of an individual described in subsection (b)(1)(B) continue to serve, in the full-time employment of a Federal, State, local, or tribal public health agency in a position related to the course of study or program for which the contract was awarded for a period of time (referred to in this section as the 'period of obligated service') equal to the greater of—

"(A) 3 years; or

"(B) such longer period of time as determined appropriate by the Secretary and the individual;

"(3) an agreement, as appropriate, on the part of the individual to relocate for the entire period of obligated service to a political jurisdiction designated by the Secretary to be a priority service area in ex-

change for an additional loan repayment incentive amount that does not exceed 20 percent of the individual's eligible loan repayment award per academic year such that the total of the loan repayment and the incentive amount shall not exceed ½ of the eligible loan balance per year;

"(4) in the case of an individual described in subsection (b)(1)(A) who is in the final year of study and who has accepted employment with a Federal, State, local, or tribal public health agency upon graduation, an agreement on the part of the individual to complete the education or training, maintain an acceptable level of academic standing (as determined by the education institution offering the course of study or training), and agree to the period of obligated service;

"(5) a provision that any financial obligation of the United States arising out of a contract entered into under this section and any obligation of the individual that is conditioned thereon, is contingent on funds being appropriated for loan repayments under this section;

"(6) a statement of the damages to which the United States is entitled, under this section for the individual's breach of the contract; and 1 "(7) such other statements of the rights and li-2 abilities of the Secretary and of the individual, not 3 inconsistent with this section.

#### "(e) Payments.—

"(1) IN GENERAL.—A loan repayment provided for an individual under a written contract under the Program shall consist of payment, in accordance with paragraph (2), on behalf of the individual of the principal, interest, and related expenses on government and commercial loans received by the individual regarding the undergraduate or graduate education of the individual (or both), which loans were made for—

### "(A) tuition expenses; or

"(B) all other reasonable educational expenses, including fees, books, and laboratory expenses, incurred by the individual.

#### "(2) Payments for years served.—

"(A) IN GENERAL.—For each year of obligated service that an individual contracts to serve under subsection (d) the Secretary may pay up to \$35,000 on behalf of the individual for loans described in paragraph (1). With respect to participants under the Program whose total eligible loans are less than \$105,000, the

1	Secretary shall pay an amount that does not ex-
2	ceed ½ of the eligible loan balance for each
3	year of obligated service of the individual.
4	"(B) Repayment schedule.—Any ar-
5	rangement made by the Secretary for the mak-
6	ing of loan repayments in accordance with this
7	subsection shall provide that any repayments
8	for a year of obligated service shall be made no
9	later than the end of the fiscal year in which
10	the individual completes such year of service.
11	"(3) Tax liability.—For the purpose of pro-
12	viding reimbursements for tax liability resulting
13	from payments under paragraph (2) on behalf of an
14	individual—
15	"(A) the Secretary shall, in addition to
16	such payments, make payments to the indi-
17	vidual in an amount not to exceed 39 percent
18	of the total amount of loan repayments made
19	for the taxable year involved; and
20	"(B) may make such additional payments
21	as the Secretary determines to be appropriate
22	with respect to such purpose.
23	"(4) Payment schedule.—The Secretary
24	may enter into an agreement with the holder of any
25	loan for which payments are made under the Pro-

- gram to establish a schedule for the making of such
- 2 payments.
- 3 "(f) Postponing Obligated Service.—With re-
- 4 spect to an individual receiving a degree or certificate from
- 5 a school of medicine, public health, nursing, osteopathic
- 6 medicine, dentistry, veterinary medicine, optometry, po-
- 7 diatry, pharmacy, psychology, or social work, the date of
- 8 the initiation of the period of obligated service may be
- 9 postponed, upon the submission by the individual of a peti-
- 10 tion for such postponement and approval by the Secretary,
- 11 to the date on which the individual completes an approved
- 12 internship, residency, or other relevant public health pre-
- 13 paredness advanced training program.
- 14 "(g) Administrative Provisions.—
- 15 "(1) HIRING PRIORITY.—Notwithstanding any
- other provision of law, Federal, State, local, and
- tribal public health agencies may give hiring priority
- to any individual who has qualified for and is willing
- 19 to execute a contract to participate in the Program.
- 20 "(2) EMPLOYMENT CEILINGS.—Notwith-
- standing any other provision of law, individuals who
- have entered into written contracts with the Sec-
- retary under this section, who are serving as full-
- 24 time employees of a State, local, or tribal public
- 25 health agency, or who are in the last year of public

- 1 health workforce academic preparation, shall not be
- 2 counted against any employment ceiling affecting
- 3 the Department or any other Federal agency.
- 4 "(h) Breach of Contract.—An individual who
- 5 fails to comply with the contract entered into under sub-
- 6 section (d) shall be subject to the same financial penalties
- 7 as provided for under section 338E for breaches of loan
- 8 repayment contracts under section 338B.

#### 9 "SEC. 782. GRANTS FOR STATE AND LOCAL PROGRAMS.

- 10 "(a) In General.—For the purpose of operating
- 11 State, local, and tribal public health workforce loan repay-
- 12 ment programs, the Secretary shall award a grant to any
- 13 public health agency that receives public health prepared-
- 14 ness cooperative agreements, or other successor coopera-
- 15 tive agreements, from the Department of Health and
- 16 Human Services.
- 17 "(b) Requirements.—A State or local loan repay-
- 18 ment program operated with a grant under subsection (a)
- 19 shall incorporate all provisions of the Public Health Work-
- 20 force Loan Repayment Program under section 781, in-
- 21 cluding the ability to designate priority service areas with-
- 22 in the relevant political jurisdiction.
- 23 "(c) Administration.—The head of the State or
- 24 local office that receives a grant under subsection (a) shall

- 1 be responsible for contracting and operating the loan re-
- 2 payment program under the grant.
- 3 "(d) Rule of Construction.—Nothing in this sec-
- 4 tion shall be construed to obligate or limit any State, local,
- 5 or tribal government entity from implementing inde-
- 6 pendent or supplemental public health workforce develop-
- 7 ment programs within their borders.
- 8 "SEC. 783. CATALOGUE OF FEDERAL PUBLIC HEALTH
- 9 WORKFORCE EMPLOYMENT OPPORTUNITIES.
- 10 "(a) IN GENERAL.—The Director of the Office of
- 11 Personnel Management, in cooperation with the Secretary,
- 12 shall ensure that within the Office of Personnel Manage-
- 13 ment's website, there is an on-line catalogue of public
- 14 health workforce employment opportunities in the Federal
- 15 Government.
- 16 "(b) Requirements.—To the extent practical, the
- 17 catalogue described in subsection (a) shall include—
- 18 "(1) existing and projected job openings in the
- 19 Federal public health workforce; and
- 20 "(2) a general discussion of the occupations
- 21 that comprise the Federal public health workforce.
- 22 "(c) Information.—The Secretary shall include a
- 23 copy of the catalogue, or a prominent reference to the
- 24 catalogue, in—

1 "(1) the information for schools provided under 2 section 780(c)(2) and 781(c)(2); and 3 "(2) the application forms provided under sec-4 tions 780(c)(1) and 781(c)(1). 5 "SEC. 784. AUTHORIZATION OF APPROPRIATIONS. 6 "(a) Scholarship Program.—For the purpose of carrying out section 780, there is authorized to be appro-8 priated \$35,000,000 for fiscal year 2006, and such sums as may be necessary for each of fiscal years 2007 through 10 2011. 11 "(b) Loan Repayment Programs.— 12 "(1) In general.—For the purpose of car-13 rying out sections 781 and 782, there is authorized 14 to be appropriated \$195,000,000 for fiscal year 2006, and such sums as may be necessary for each 15 16 of fiscal years 2007 through 2011. 17 "(2) Allocation.—Not less than 80 percent 18 of the amount appropriated under paragraph (1) in 19 each fiscal year shall be made available to carry out 20 section 782. 21 "SEC. 785. SEVERABILITY. "If any provision of this subpart, or the application 22 23 of such provision to any person or circumstance, is held to be unconstitutional, the remainder of this subpart and

- 1 the application of the provisions of this subpart to any
- 2 person or circumstance shall not be affected thereby.".

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